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Rec'd:

NOVEMBER 24, 1959

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FROM: BONN

TO: Secretary of State

NO: 1000, NOVEMBER 24, 2 P.M.

PRESIDENTIAL HANDLING

REFERENCE: DEPTTEL 777; EMBTEL 714

CHANCELLOR ADENAUER HAS SENT TO EMBASSY WITH COVERING LETTER DATED NOVEMBER 16 MEMORANDA CONCERNING 1) STRENGTHENING OF CONTACTS BETWEEN POPULATION OF FEDREP AND SOVZONE, 2) CRIMES AGAINST HUMANITY IN VIOLATION GENERAL HUMAN RIGHTS IN SOVZONE.

BOTH MEMORANDA BEING POUCHED TO DEPARTMENT.

FOLLOWING IS SUMMARY CONCLUSIONS MEMORANDUM STRENGTHENING CONTACTS:

FEDREP SHARES VIEW THAT CONTACTS BETWEEN PEOPLE OF FEDREP AND SOVZONE SHOULD BE MAINTAINED AND WHERE POSSIBLE STRENGTHENED. FEDREP ALSO SEES THIS AS ONLY POSSIBILITY IN LONG RUN OF GUARDING AGAINST ESTRANGEMENT FROM PEOPLE IN SOVZONE.

FEDERAL GOVERNMENT HAS THEREFORE ALWAYS REGARDED AS ONE OF ITS MOST IMPORTANT TASKS PROMOTION OF EXISTING CONTACTS AND PREPARING WAY FOR NEW CONTACTS. THIS IS TRUE ESPECIALLY OF EXTREMELY IMPORTANT GENERAL TRAVEL OF VISITORS.

EXISTING ARTISTIC CONTACTS ARE ALSO CULTIVATED ALTHOUGH REPEATEDLY MISUSED BY SOVZONE FUNCTIONARIES FOR POLITICAL PROVOCATIONS IN FEDREP AND STATEMENTS BY WEST GERMAN ARTISTS AT SOVZONE FUNCTIONS ARE EXPLOITED FOR SOVZONE PROPAGANDA.

FOR YEARS SOVZONE PHYSICIANS, LAWYERS, PROFESSORS, ENGINEERS, BIOLOGISTS, ETC. HAVE BEEN INVITED TO CONGRESSES IN FEDREP.

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IN SPITE REPRESSIVE MEASURES BY SOVZONE OFFICIALS THEY STILL COME IN SUBSTANTIAL NUMBERS. NO DOUBT SCIENTISTS WOULD COME IN STILL GREATER NUMBERS IF THEY NOT IN MANY CASES PREVENTED BY REFUSAL PERMISSION LEAVE SOVZONE.

ALSO TO BE MENTIONED THAT GERMAN RADIO CONTINUOUSLY REPORTS TO SOVZONE POPULATION ABOUT HAPPENINGS IN FREE WORLD.

AS SOON AS SOVIET RULERS SEE THAT FEDREP-SOVZONE CONTACTS DO NOT WORK OUT TO ADVANTAGE OF COMMUNISTS THEY TAKE COUNTER-MEASURES. ESPECIALLY AFTER HUNGARIAN UPRISING THEY INCREASINGLY HINDERED TRAVEL BETWEEN TWO PARTS OF GERMANY. AS RESULT THESE MEASURES GENERAL TRAVEL OF VISITORS HAS DECREASED APPROXIMATELY 70 PERCENT.

SPORT EVENTS ARE ONLY POSSIBLE AT PRICE OF FAR-REACHING FEDREP CONCESSIONS. THEY ARE REPEATEDLY MISUSED FOR POLITICAL PROVOCATIONS.

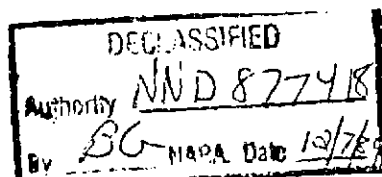
LACK OF HOLD OVER PEOPLE COMPELS SOVZONE REGIME TO MAINTAIN ARTIFICIALLY CREATED GHETTO.

FEDREP WELCOMES ANY INDICATION OF NEW MEANS CONTACT WITH SOVZONE PEOPLE. IT IS THEREFORE GRATEFUL FOR SUGGESTION THAT PROFESSIONAL ORGANIZATIONS MAY PROVIDE CHANNEL FOR EXCHANGE OF PROFESSIONAL GROUPS BETWEEN FEDREP AND SOVZONE.

HOWEVER THOSE WHO KNOW SITUATION IN SOVZONE MUST HAVE STRONGEST DOUBTS ABOUT THIS PLAN, BOTH AS REGARDS ITS FUNDAMENTAL IDEA AND POSSIBILITY OF CARRYING IT OUT.

SINCE SUCH AN EXCHANGE CANNOT BE ARRANGED BY AGREEMENT BETWEEN STATES IN VIEW OF NONRECOGNITION OF SOVZONE REGIME, EXCHANGE WOULD HAVE TO BE SET UP IN FUNDAMENTALLY DIFFERENT WAY FROM THOSE RECENTLY MADE BETWEEN STATES OF FREE WORLD AND STATES OF SOVIET BLOC. IF ON BASIS OF AGREEMENTS BETWEEN PROFESSIONAL ORGANIZATIONS SUBSTANTIAL EXCHANGE OF PERSONS WERE ACTUALLY TO BE ARRANGED, PHYSICIANS, LAWYERS, PROFESSORS, ETC. WHO LEFT FEDREP WOULD BE ENTIRELY WITHOUT PROTECTION FEDREP IN SOVZONE. ON BASIS PREVIOUS EXPERIENCE IT CANNOT BE SUPPOSED SPECIAL RIGHTS WOULD BE GIVEN FEDREP PERSONS FOR DURATION THEIR STAY IN SOVZONE. THIS MEANS THEY WOULD BE CONSTANTLY

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UNDER THREAT OF SEVERE SENTENCES JUST BECAUSE THEIR PROFESSIONAL NONPOLITICAL ACTIVITY MIGHT BE OBJECTIONAL TO SOVZONE OFFICIALS. LARGE-SCALE PROGRAM LIKE ONE PROPOSED WOULD HAVE TO BE CONSIDERED FROM ENTIRELY DIFFERENT STANDPOINT FROM THAT OF SMALL-SCALE EXCHANGES OF GUEST PROFESSORS WHICH HAVE PREVIOUSLY TAKEN PLACE.

FURTHERMORE THERE IS NO DOUBT THAT PERSONS SENT FROM SOVZONE WOULD BE CAREFULLY SELECTED AND TRAINED FOR SOVZONE PURPOSES. WHEREAS FEDREP REPRESENTATIVES WOULD BE CHOSEN FROM INDEPENDENT PROFESSIONAL ORGANIZATIONS, THOSE FROM SOVZONE WOULD BE FROM ORGANIZATIONS CONNECTED WITH SED. THESE LATTER ONLY INTERESTED IN DELEGATIONS WHICH THEY CAN CHOOSE AND USE FOR PROPAGANDA. THIS COULD INVOLVE IN LONG RUN A THREAT TO SECURITY OF FEDREP.

THERE ARE ALSO PRACTICAL DIFFICULTIES IN TEMPORARY EXCHANGE OF PROFESSIONAL POSITIONS.

FINAL Y IN VIEW SOVZONE OPPOSITION TO CONTACT OF PEOPLE WITH WEST IT BE SERIOUSLY DOUBTED THAT REGIME WOULD PERMIT NUMBER EXCHANGES NECESSARY TO ENSURE SLIGHT SUCCESS OF PROGRAM. ENOUGH TO REMEMBER ATTITUDE SOVZONE OFFICIALS TO EXCHANGE PROFESSORS. IN CASE SOVIET RULERS ENTERED INTO SUCH EXCHANGE, THEY WOULD FIND WAYS STOPPING IT FIRST GOOD OPPORTUNITY. THIS WOULD CERTAINLY TAKE FORM OF HOLDING SUBSTANTIAL PROPORTION THOSE SENT FROM FEDREP AS "DEVIATIONISTS" AND SPIES AND MAKING PROPAGANDA SPLASH OUT OF IT. EVERY VISITOR NOW CONTINUOUSLY UNDER SURVEILLANCE DURING STAY SOVZONE AND MANY CASES KNOWN VISITORS BEING ARRESTED AND CONDEMNED BECAUSE CARELESS STATEMENTS.

TIMBERLAKE

JAK/20